106TH CONGRESS 2D SESSION

S. 2625

To amend the Public Health Service Act to revise the performance standards and certification process for organ procurement organizations.

IN THE SENATE OF THE UNITED STATES

May 24, 2000

Ms. Collins (for herself, Mr. Dodd, Mr. Hutchinson, Mr. Wellstone, Mr. Torricelli, Mr. Murkowski, Mr. Dorgan, Mr. Lieberman, and Mr. Moynihan) introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

A BILL

To amend the Public Health Service Act to revise the performance standards and certification process for organ procurement organizations.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. ORGAN PROCUREMENT ORGANIZATION CER-
- 4 TIFICATION ACT OF 2000.
- 5 (a) FINDINGS.—Congress makes the following find-
- 6 ings:
- 7 (1) Organ procurement organizations play an
- 8 important role in the effort to increase organ dona-
- 9 tion in the United States.

- 1 (2) The current process for the certification and 2 recertification of organ procurement organizations 3 conducted by the Department of Health and Human 4 Services has created a level of uncertainty that is 5 interfering with the effectiveness of organ procure-6 ment organizations in raising the level of organ do-7 nation.
 - (3) The General Accounting Office, the Institute of Medicine, and the Harvard School of Public Health have identified substantial limitations in the organ procurement organization certification and recertification process and have recommended changes in that process.
 - (4) The limitations in the recertification process include:
 - (A) An exclusive reliance on populationbased measures of performance that do not account for the potential in the population for organ donation and do not permit consideration of other outcome and process standards that would more accurately reflect the relative capability and performance of each organ procurement organization.
 - (B) A lack of due process to appeal to the Secretary of Health and Human Services for

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- recertification on either substantive or procedural grounds.
 - (5) The Secretary of Health and Human Services has the authority under section 1138(b)(1)(A)(i) of the Social Security Act (42 U.S.C. 1320b–8(b)(1)(A)(i)) to extend the period for recertification of an organ procurement organization from 2 to 4 years on the basis of its past practices in order to avoid the inappropriate disruption of the nation's organ system.
 - (6) The Secretary of Health and Human Services can use the extended period described in paragraph (5) for recertification of all organ procurement organizations to—
 - (A) develop improved performance measures that would reflect organ donor potential and interim outcomes, and to test these measures to ensure that they accurately measure performance differences among the organ procurement organizations; and
 - (B) improve the overall certification process by incorporating process as well as outcome performance measures, and developing equitable processes for appeals.

1	(b) Certification and Recertification of
2	Organ Procurement Organizations.—Section
3	371(b)(1) of the Public Health Service Act (42 U.S.C.
4	273(b)(1)) is amended—
5	(1) by redesignating subparagraphs (D)
6	through (G) as subparagraphs (E) through (H), re-
7	spectively;
8	(2) by realigning the margin of subparagraph
9	(F) (as so redesignated) so as to align with subpara-
10	graph (E) (as so redesignated); and
11	(3) by inserting after subparagraph (C) the fol-
12	lowing:
13	"(D) notwithstanding any other provision of
14	law, has met the other requirements of this section
15	and has been certified or recertified by the Secretary
16	within the previous 4-year period as meeting the
17	performance standards to be a qualified organ pro-
18	curement organization through a process that
19	either—
20	"(i) granted certification or recertification
21	within such 4-year period with such certification
22	or recertification in effect as of January 1,
23	2000, and remaining in effect through the ear-
24	lier of—
25	"(I) January 1, 2002; or

1	"(II) the completion of recertification
2	under the requirements of clause (ii); or
3	"(ii) is defined through regulations that
4	are promulgated by the Secretary by not later
5	than January 1, 2002, that—
6	"(I) require recertifications of quali-
7	fied organ procurement organizations not
8	more frequently than once every 4 years;
9	"(II) rely on outcome and process per-
10	formance measures that are based on em-
11	pirical evidence, obtained through reason-
12	able efforts, of organ donor potential and
13	other related factors in each service area of
14	qualified organ procurement organizations;
15	"(III) use multiple outcome measures
16	as part of the certification process; and
17	"(IV) provide for a qualified organ
18	procurement organization to appeal a de-
19	certification to the Secretary on sub-
20	stantive and procedural grounds;".

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